

NATIONAL ASSEMBLY SECRETARIAT

(HR Management Wing)

F. No. G (561) / HRM-I.V-II

Islamabad, the 6th October, 2026

INQUIRY ORDER

Pursuant to rule 9(1) read with rule 10 of the Civil Servants (Efficiency and Discipline) Rules, 2020 (the Rules 2020) Syed Haseen Raza Zaidi, Additional Secretary is appointed to conduct proceedings against Mr. Muhammad Ishfaq Ashraf, Sergeant-at-Arms (BPS-20).

2. The Inquiry Officer is required to conduct disciplinary proceedings strictly in accordance with the relevant provisions of the Rules 2020 on a day-to-day basis without interruption, after receiving a response from the officer concerned within the stipulated period. The Inquiry Officer shall submit the Inquiry Report to the "authority" within seven (07) days of the conclusion of the proceedings.

3. Mr. Rizwan Ullah, Joint Secretary is appointed as Departmental Representative under rule 9(1)(c) of the Rules, 2020 to perform his duties outlined in rule 15 *ibid*.

4. A copy of the Charge Sheet and Statement of Allegations served upon the accused is enclosed herewith.

[By order of the "authority" i.e. Honourable Speaker, National Assembly]


(Muhammad Waqar)
Section Officer (Discipline)

Mr. Muhammad Ishfaq Ashraf, Sergeant-at-Arms (BPS-20)
accused, National Assembly Secretariat

Copy for Information to:

1. **Syed Haseen Raza Zaidi, Additional Secretary**,
Inquiry Officer, National Assembly Secretariat
2. **Mr. Rizwan Ullah, Joint Secretary**
Departmental Representative, National Assembly Secretariat

NATIONAL ASSEMBLY SECRETARIAT
(HR Management Wing)

F. No. G (561) / HRM-I.V-II

Islamabad, the 6th October, 2026

CHARGE SHEET

WHEREAS, you, Mr. Muhammad Ishfaq Ashraf, Sergeant-at-Arms (BPS-20), National Assembly Secretariat, have apparently committed the following acts of omissions and commissions, which tantamount to "misconduct" and that sufficient grounds exist to proceed against you in terms of rules 2(1)(k) read with rule 3(b) & (c) of the Civil Servants (Efficiency and Discipline) Rules, 2020 (**the Rules, 2020**).

2. **THEREFORE**, you Mr. Muhammad Ishfaq Ashraf, Sergeant-at-arms (BPS-20), are hereby charged:

- (1) That you received the following substantial financial amounts from Major Muhammad Irfan Nasir (R) (hereinafter referred as "**the First Complainant**"), on different occasions for various purposes on the basis of representations, assurances and commitments made by you, which remain outstanding and unrecovered till date:
 - (a) A sum of Rs 3.9 million was received for registration of 3 FGEHA Flats on the representation that the same was required as commission for onward payment to a third party, whereas it was subsequently established that the applicable registration fee was Rs. 0.1 million per flat. No receipt or documentary evidence was provided for the Rs. 3.9 million payments, and the entire amount remains unrecovered to date;
 - (b) A total amount of Rs. 1.95 million was received by you as personal loan on the following occasions:
 - (i) Rs. 1 million on 27th August, 2025 on account of closure of your salary bank account due to some banking-related issue;
 - (ii) Rs. 0.7 million on 10th December, 2025 on account of repayment of amounts you had previously borrowed from other individuals; and
 - (iii) Rs. 0.25 million on 26th May, 2026 on the occasion of Eid-ul-Adha, as you had not received your salary since joining the new setup in the Government of Balochistan.
 - (c) At the end of December, 2025, you persuaded the First Complainant to invest Rs. 20 million in an investment plan, that you pretended, had been initiated by the National Assembly of Pakistan. You represented that the investment would yield 10% monthly compounded return for one year resulting in a represented maturity value of Rs. 62.77 Mn at the end of 2026. You also presented that the investment plan was initiated under the patronage of Advisor to the Speaker National Assembly of Pakistan;
 - (d) You persuaded the First Complainant to sell his residential apartment in Gulberg Greens, Islamabad to arrange funds for investment in your proposed investment plan. The apartment, which was purchased one year earlier for Rs. 17.2 million, was sold for Rs. 15.2 million with the assurance that the loss would be recovered within one to two months through the returns from your proposed investment;
 - (e) You persuaded the First Complainant to invest in your plan as "one-in-a-lifetime opportunity" to sale his residential apartments at substantial loss. Furthermore, your act deprived the First Complainant from steady monthly rental income of Rs. 82,500/-; and
 - (f) Total aggregate amount of Rs. 50.181794 million (in lieu of amount taken for FGEHA flats registration, personal loan, loss on sale of residential apartments, loss of rental income of apartment, principal investment and compounded profit @ 10% per month) is still payable by you to the First Complainant.
- (2) That your above-mentioned acts and persuasion to the First Complainant for investment plan have placed the First Complainant under significant financial strain, compelling him to obtain a one-year institutional loan of Rs. 1.23 million from Fauji Foundation Head Office in May 2026.

- (3) That you, with dishonest intention and personal unlawful gain, defamed the National Assembly Secretariat and the Advisor to the Speaker to persuade the First Complainant for investment in your designed plan.
- (4) That by engaging in private investment, money dealings and speculative investments, as mentioned above, with a fellow government servant, you acted in breach of Civil Servants (Conduct) Rules, 2026 and your conduct is unbecoming of an officer and gentleman.
- (5) That you made a deal with Mr. Farhat Abbas, Additional Sergeant-at-Arms (BPS-19) (hereinafter referred as "the Second Complainant"), National Assembly Secretariat for provision/arrangement of work visa of United Kingdom for his son in consideration of Rs. 6 million by representing that you had connection with secret agencies of Armed Forces of Pakistan stationed within the country and UK, who could help in this regard. In lieu thereof, you received Rs. 300,000/- cash and Rs. 2,500,000/- through ABL app from the Second Complainant during the period from 12th to 17th September, 2025 through your bank account.
- (6) That you neither procured the work visa of UK for the son of the Second Complainant nor returned back the amount of Rs. 2,800,000/- to the Second Complainant but upon demand you threatened him for dire consequences as you alleged that you had connection with agencies of armed forces.
- (7) That you, with dishonest intention and personal unlawful gain, not only used the name of the armed forces and its agencies but also deprived a fellow subordinate colleague (the Second Complainant) from a substantial amount he arranged through bank loans for better future of his son.
- (8) That, as alleged by the Second Complainant, you had been receiving approximately Rs. 30,000/- per month from approximately 25 security officials serving under your command in the Security Branch of the Secretariat for deputing them at their desired points of duty and granting them leaves.
- (9) That recently an inquiry under the Civil Servant (Efficiency and Discipline) Rules, 2020 was conducted against Mr. Waqas Ahmed, Security Assistant (BPS-14) *vide* Charge Sheet F. No. (416)/HRM-II, dated 11th August 2026 wherein the Inquiry Officer has observed that the following charges are required to be probed against you on the basis of allegations levelled by the accused official (Mr. Waqas Ahmed) and witnesses against you:
 - (a) That while posted as Sergeant-at-Arms in the National Assembly Secretariat, you allegedly introduced a practice whereby amounts ranging from approximately Rs. 30,000/- to Rs. 40,000/- per month were collected from certain employees serving in Security Branch in consideration of showing such employees as being on duty despite their absence from duty.
 - (b) That you allegedly bypassed the prescribed official hierarchy and permitted, encouraged and authorized Mr. Waqas Ahmed, Security Assistant, to act as an intermediary for collecting money and other benefits from security personnel in consideration of permitting unauthorized absence and showing such personnel as on duty.
 - (c) That you allegedly directed security personnel that matters relating to leave, change of duty and general duty arrangements would be processed through Mr. Waqas Ahmed and that no security employee should bypass him.
 - (d) That you allegedly misused your official position by compelling and pressuring the managers/staff of the canteens operating within the precincts to provide free breakfasts, lunches and special meals for yourself, your office and your guests.
 - (e) That you allegedly compelled and directed Mr. Waqas Ahmed to provide cigarettes allegedly costing approximately Rs. 30,000/- per month, petrol/fuel expenses allegedly amounting up to approximately Rs. 200,000/ per month, office-related expenses allegedly amounting to approximately Rs. 70,000/- to Rs. 80,000/, maintenance-related expenses concerning your vehicles, dry-cleaning of your personal dresses through dry-cleaning vouchers/chits intended for the uniforms of security personnel.

- (f) That you allegedly directed Mr. Sharjeel Hassan and Mr. Amir Zulfikar (both Junior Security Assistants) to drive official vehicle for pick-and-drop to you, from your residence, Government Hostel and Parliament House, and other security personnel, including Mr. Waqas Ahmed, knowing the fact that said individuals did not possess valid driving licenses.
- (g) That you allegedly misused your official authority by deploying security personnel on multiple occasions to shift your personal household belongings from *Barakahu* to the Government Hostel, sector G-15 and Rawalpindi, and by using government vehicles for such purposes without proper official authorization.
- (h) That you allegedly allowed Mr. Rizwan Ahmed, Junior Security Assistant, to perform duties with a private person for a considerable period while unlawfully and illegally showing him as present on duty in the National Assembly Secretariat. His attendance was falsely shown with the intent to defraud the public exchequer.
- (i) That, by allegedly permitting, facilitating or directing the showing of absent personnel as being on duty, you caused or facilitated the continued payment of government salaries, allowances and other benefits to personnel who were allegedly not performing their assigned duties.

(10) That you have not yet reported for duty in this Secretariat upon having been relieved by the Services and Gen: Admn: Department (Service-I), Government of Balochistan *vide* Notification No. 7-120(58)/2026/SO-I(S&GAD), dated 17th September, 2026 despite a lapse of 03 weeks; thereby you have absented yourself from duty unauthorizedly.

3. **AND WHEREAS**, by reason of the above read with the details given in the enclosed Statement of Allegations, you are liable to be proceeded for disciplinary action under rule 3 of the Rules, 2020, which may lead to the imposition of one or more penalties prescribed under rule 4 of the Rules, 2020.

4. **THEREFORE**, I, Sardar Ayaz Sadiq, Speaker National Assembly being "authority" has considered that in light of the facts of the case and in the interest of justice, it is necessary to hold an inquiry under rule 9 of the Rules, 2020 through an Inquiry Officer, namely, **Syed Haseen Raza Zaidi, Additional Secretary** of this Secretariat.

5. **NOW, THEREFORE**, you are hereby required to submit your written defense to the above charges within fourteen (14) days of receipt of this Charge Sheet, explaining as to why disciplinary action, as aforesaid, should not be taken against you, and stating at the same time as to whether you desire to be heard in person.

6. Your written defense should reach the Inquiry Officer directly within the aforesaid period, failing which it shall be presumed that either you have nothing in your defense to offer, or you have declined to offer the same and accepted the charges, and in that case, inquiry shall proceed *ex-parte*.

[By order of the "authority" i.e. Honourable Speaker, National Assembly]


(Muhammad Waqar)
Section Officer (Discipline)

Mr. Muhammad Ishfaq Ashraf, Sergeant-at-Arms (BPS-20)
accused, National Assembly Secretariat

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1. **Syed Haseen Raza Zaidi**, Additional Secretary,
Inquiry Officer, National Assembly Secretariat

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Departmental Representative, National Assembly Secretariat

NATIONAL ASSEMBLY SECRETARIAT
(HR Management Wing)

F. No. G (561) / HRM-I. V-II

Islamabad, the 6th October, 2026

STATEMENT OF ALLEGATIONS

Mr. Muhammad Ishfaq Ashraf, Sergeant-at-Arms (BPS-20), National Assembly Secretariat, is accused of **“misconduct”** on account of the following acts of omissions and commissions:

- (1) That he received the following substantial financial amounts from Major Muhammad Irfan Nasir (Retd.) (hereinafter referred as **“the First Complainant”**), on different occasions for various purposes on the basis of representations, assurances and commitments made by him, which remain outstanding and unrecovered till date.
 - (a) A sum of Rs 3.9 million was received for registration of 3 FGEHA Flats on the representation that the same was required as commission for onward payment to a third party, whereas it was subsequently established that the applicable registration fee was Rs. 0.1 million per flat. No receipt or documentary evidence was provided for the Rs. 3.9 million payments, and the entire amount remains unrecovered to date.
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(Muhammad Waqar)
Section Officer (Discipline)

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